

Message Text

CONFIDENTIAL

PAGE 01 CAIRO 10467 01 OF 02 221748Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 NEA-10 ISO-00 IOE-00 SSO-00
NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-04
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01
SP-02 SS-15 /086 W

-----044692 221821Z /44

O 221628Z JUN 77

FM AMEMBASSY CAIRO

TO SECSTATE WASHDC IMMEDIATE 6490

INFO AMEMBASSY ABIDJAN IMMEDIATE

AMEMBASSY ACCRA IMMEDIATE

AMEMBASSY ADDIS ABABA IMMEDIATE

AMEMBASSY ALGIERS IMMEDIATE

AMEMBASSY BAMAKO IMMEDIATE

AMEMBASSY BANGUI IMMEDIATE

AMEMBASSY BANJUL IMMEDIATE

AMEMBASSY BISSAU IMMEDIATE

AMEMBASSY BUJUMBURA IMMEDIATE

AMEMBASSY CONAKRY IMMEDIATE

AMEMBASSY COTONOU IMMEDIATE

AMEMBASSY DAKAR IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY FREETOWN IMMEDIATE

AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY KHARTOUM IMMEDIATE

AMEMBASSY KIGALI IMMEDIATE

AMEMBASSY KINSHASA IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY LIBREVILLE IMMEDIATE

AMEMBASSY LILONGWE IMMEDIATE

AMEMBASSY LOME IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY MASERU IMMEDIATE

AMEMBASSY MBABANE IMMEDIATE

AMEMBASSY MOGADISCIO IMMEDIATE

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 CAIRO 10467 01 OF 02 221748Z

AMEMBASSY MONROVIA IMMEDIATE

AMEMBASSY NAIROBI IMMEDIATE

AMEMBASSY N

AMEMBASSY NIAMEY IMMEDIATE

AMEMBASSY NOUAKCHOTT IMMEDIATE

AMEMBASSY OUAGADOUGOU IMMEDIATE

AMEMBASSY PORT LOUIS IMMEDIATE

AMEMBASSY RABAT IMMEDIATE
AMEMBASSY ANTANANARIVO IMMEDIATE
AMEMBASSY TRIPOLI IMMEDIATE
AMEMBASSY TUNIS IMMEDIATE
AMEMBASSY VICTORIA IMMEDIATE
AMEMBASSY YAOUNDE IMMEDIATE
USMISSION USUN NEW YORK
AMEMBASSY BONN
AMEMBASSY CAPE TOWN
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMEMBASSY OTTAWA

C O N F I D E N T I A L SECTION 1 OF 2 CAIRO 10467

E.O. 11652: GDS
TAGS: US, UN, SF, WA
SUBJECT: DEMARCHE TO GOE ON NAMIBIA

REF: (A) STATE 142381 (RPTG USUN 1964), (B) CAIRO 10340

1. WESTERN FIVE CHIEFS OF MISSION MET AT FRENCH
AMBASSADOR'S RESIDENCE YESTERDAY AFTERNOON TO DISCUSS
REFERENCE DEMARCHE. IT WAS DECIDED JOINT DEMARCHE WOULD
BE MADE AND THAT UK AMBASSADOR MORRIS WOULD SPEAK FOR THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 CAIRO 10467 01 OF 02 221748Z

GROUP. SINCE FAHMY STILL IN ALEXANDRIA, IT WAS AGREED
DEMARCHE SHOULD BE MADE TO MFA MINSTATE MOHAMED RIAD
TODAY. ON WESTERN SIDE, IN ADDITION UK AMB MORRIS, FRENCH
AMBASSADOR SENARD, CANADIAN AMBASSADOR TOUCHETTE AND FRG
CHARGE STRENZIOK AND I PARTICIPATED. ON EGYPTIAN SIDE,
PRESENT WITH RIAD WERE MFA UNDERSEC AHMED OSMAN (WHO
REPRESENTS GOE AT MAPUTO CONFERENCE), MFA AFRICAN AFFAIRS
DIRECTOR AMBASSADOR SIDQI AND ONE NOTETAKER. MORRIS HAD
ADVISED RIAD IN ADVANCE OF PURPOSE OF OUR JOINT DEMARCHE
AND HAD INDICATED WE WOULD NOT BE ABLE TO LEAVE A PAPER
AT THIS TIME.

2. AFTER EXPLAINING PURPOSE OF OUR JOINT DEMARCHE AND
ACTIVITIES OF WESTERN FIVE CONTACT GROUP, MORRIS WENT
THROUGH DETAILS OF PROPOSED ARRANGEMENTS (PARAS 4-9 OF
REFTEL A). AT RIAD'S REQUEST, HE READ THESE POINTS AT
DICTATION SPEED TO PERMIT NOTETAKER TAKE DOWN FULL RECORD.
RIAD ASSURED US THAT OUR DEMARCHE WOULD BE REPORTED TO
FAHMY AND PRESIDENT IN ALEXANDRIA TODAY.

3. RIAD AND HIS COLLEAGUES LISTENED CAREFULLY, INTER-
RUPTING PRESENTATION ON OCCASION TO ASK SPECIFIC

QUESTIONS. THUS, FOR EXAMPLE, RIAD WISHED TO KNOW WHO WOULD APPOINT THE ADMINISTRATOR GENERAL? UK AMBASSADOR EXPRESSED PERSONAL VIEW THIS WOULD HAVE TO BE SOUTH AFRICAN GOVERNMENT. RIAD ALSO INQUIRED WHAT RECOURSE UN SPECIAL REPRESENTATIVE MIGHT HAVE IF HE IS NOT SATISFIED WITH ACTIONS OF ADMINISTRATOR GENERAL OR SOUTH AFRICAN GOVT IMPLEMENTATION OF PROGRAM? CAN HE STOP THE PROCESS OR ASK FOR SYG INTERVENTION OR HOW WOULD THIS BE HANDLED? NONE OF GROUP PRESENT HAD ANY DEFINITIVE REPLY, BUT IT WAS SUGGESTED HE WOULD UNDOUBTEDLY REPORT TO SYG WHO WOULD THEN HAVE TO DECIDE WHAT ACTION SHOULD BE TAKEN. QUESTION WAS ALSO ASKED ABOUT SOUTH AFRICAN DEMAND THAT NAMIBIANS DETAINED ELSEWHERE SHOULD BE RELEASED. NO ONE SEEMED CLEAR WHERE THESE PEOPLE MIGHT
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 CAIRO 10467 01 OF 02 221748Z

BE BEING HELD. NOTING SOME "VAGUENESS" IN OUR DEMARCHE, RIAD WONDERED WHETHER NAMIBIAN INDEPENDENCE WILL DEPEND ON OUTCOME OF CONSTITUENT ASSEMBLY OR WILL IT BE DECLARED IMMEDIATELY AFTER THE ELECTION. IT WAS POINTED OUT TO HIM THAT CONCEPT SEEMED TO BE A TRANSFER OF POWER/WITHDRAWAL TAKING PLACE PROGRESSIVELY THROUGHOUT THE TRANSITION PERIOD.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 CAIRO 10467 02 OF 02 221802Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 NEA-10 ISO-00 IOE-00 SSO-00
NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-04
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01
SP-02 SS-15 /086 W

-----044810 221820Z /44

O 221628Z JUN 77

FM AMEMBASSY CAIRO

TO SECSTATE WASHDC IMMEDIATE 6491

INFO AMEMBASSY ABIDJAN IMMEDIATE

AMEMBASSY ACCRA IMMEDIATE

AMEMBASSY ADDIS ABABA IMMEDIATE

AMEMBASSY ALGIERS IMMEDIATE

AMEMBASSY BAMAKO IMMEDIATE

AMEMBASSY BANGUI IMMEDIATE
AMEMBASSY BANJUL IMMEDIATE
AMEMBASSY BISSAU IMMEDIATE
AMEMBASSY BUJUMBURA IMMEDIATE
AMEMBASSY CONAKRY IMMEDIATE
AMEMBASSY COTONOU IMMEDIATE
AMEMBASSY DAKAR IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY FREETOWN IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY KHARTOUM IMMEDIATE
AMEMBASSY KIGALI IMMEDIATE
AMEMBASSY KINSHASA IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LILONGWE IMMEDIATE
AMEMBASSY LOME IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY MASERU IMMEDIATE
AMEMBASSY MBABANE IMMEDIATE
AMEMBASSY MOGADISCIO IMMEDIATE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 CAIRO 10467 02 OF 02 221802Z

AMEMBASSY MONROVIA IMMEDIATE
AMEMBASSY NAIROBI IMMEDIATE
AMEMBASSY N
AMEMBASSY NIAMEY IMMEDIATE
AMEMBASSY NOUAKCHOTT IMMEDIATE
AMEMBASSY OUAGADOUGOU IMMEDIATE
AMEMBASSY PORT LOUIS IMMEDIATE
AMEMBASSY RABAT IMMEDIATE
AMEMBASSY ANTANANARIVO IMMEDIATE
AMEMBASSY TRIPOLI IMMEDIATE
AMEMBASSY TUNIS IMMEDIATE
AMEMBASSY VICTORIA IMMEDIATE
AMEMBASSY YAOUNDE IMMEDIATE
USMISSION USUN NEW YORK
AMEMBASSY BONN
AMEMBASSY CAPE TOWN
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMEMBASSY OTTAWA

C O N F I D E N T I A L SECTION 2 OF 2 CAIRO 10467

4. RIAD THEN NOTED THAT OUR PRESENTATION INDICATED
THAT IN SOME INSTANCES THERE WAS SOUTH AFRICAN AGREEMENT
TO SUGGESTIONS OF CONTACT GROUP AND IN OTHER INSTANCES

IT WAS NOT CLEAR WHETHER SOUTH AFRICANS HAD ACCEPTED CONTACT GROUP'S VIEWS. IT WOULD BE NECESSARY FOR GOE TO ANALYZE SITUATION CAREFULLY TO SEE EXACTLY WHAT SOUTH AFRICA HAS AGREED TO. IN THIS CONTEXT, RIAD ALSO ASKED HOW WESTERN FIVE VISUALIZE UPCOMING ACTIONS. WILL THERE BE A THIRD ROUND AND A FOURTH ONE OR WILL THE NEXT STEP BE TO GO TO SYG OR UNSC? MORRIS RESPONDED
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 CAIRO 10467 02 OF 02 221802Z

THAT WE HAVE NO SPECIFIC INFORMATION, BUT ASSUMED THAT DURING PRESENT STAGE OF DISCUSSION WITH SYG MORE PRECISE DETAILS ON LATTER'S INVOLVEMENT WOULD BE WORKED OUT AND THAT THEREAFTER THERE MIGHT BE ANOTHER ROUND WITH SOUTH AFRICA. RIAD NOTED THAT THE SYG HAD ALREADY SPOKEN YESTERDAY TO THE AFRICAN MEMBERS OF UNSC ON SUBJECT OF NAMIBIA, BUT THAT IT WAS NOT CLEAR IF HE WAS DOING SO IN CONNECTION WITH OUR POINTS OR SIMPLY EXPRESSING HIS OWN VIEWS. RIAD OPINED THERE WOULD BE NO MEETING OF THE UNSC UNTIL WE PROVIDED A FURTHER REPORT ON THE RESULTS OF WHAT HE ASSUMED WOULD BE A THIRD ROUND OF TALKS WITH SOUTH AFRICA.

5. RIAD AND OSMAN THEN NOTED THAT "CERTAIN AFRICAN COUNTRIES" HAD SPOKEN TO GOE ABOUT BOTH THE NAMIBIAN AND ZIMBABWE SITUATIONS AND HAD EXPRESSED THEIR CONCERN ABOUT DELAYING TACTICS WHICH SOUTH AFRICANS OR IAN SMIGHT MIGHT SEEK TO USE. THEY HAD USED THE ANALOGY OF THE DELAYING TACTICS USED BY ISREAL IN DEALING WITH ARAB/ISRAELI PROBLEM AND HAD OBJECTED TO STOPPING THE ARMED STRUGGLE WHILE CONSTITUTIONAL TALKS RMAINED UNCERTAIN, RIAD NOTED THAT AT CONCLUSION OF MAPUTO CONF, THE AFRICAN STATES HAD GIVEN A VOTE OF CONFIDENCE TO THE WEST ON HANDLING NAMIBIA AND ZIMBABWE. IF, HOWEVER, NO TANGIBLE PROGRESS TAKES PLACE SOON, GOE IS AFRAID THAT THE CONFLICT WILL NOT ONLY BE ONE BETWEEN THE AFRICANS AND VORSTER/SMITH BUT ALSO BETWEEN THE AFRICANS AND THE WEST. OSMAN CONTENDED THAT WAS A NEED FOR SOME TIMETABLE.

6. MOROEVER, RIAD NOTED, IF THERE IS A LONG DELAY IN REACHING SOLUTIONS FOR NAMIBIA AND ZIMBABWE, "OTHERS WILL BENEFIT." THESE "OTHERS", WHOM HE LATER IDENTIFIED AS SOVIETS, WOULD BE HAPPY IF NO SOLUTION IS REACHED. THEY CAN USE THIS TO DEMONSTRATE TO THE FRONT LINE STATES THAT THE LATTER NEED THEIR HELP. SOVIET STRATEGY, RIAD INSISTED, IS A CALCULATED POLICY AND NOT SIMPLY OPPORTUNISM AS SOME SUGGEST.
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 CAIRO 10467 02 OF 02 221802Z

7. ALLUDING TO OUR JOINT DEMARCHE, RIAD NOTED THAT HE WAS NOT IN POSITION TO COMMENT IN DETAIL. HE HAD ASKED FOR SOME CLARIFICATIONS AND HAD RECEIVED SOME. OTHER MATTERS ARE STILL VAGUE. GOE DEL WILL GO TO LIBREVILLE, WHERE IT WILL HEAR WHAT OTHERS HAVE TO SAY. HE WAS PLEASED TO HEAR THAT SIMILAR DEMARCHES HAVE BEEN OR ARE BEING MADE TO ALL OAU MEMBER STATES. THIS SHOULD BE HELPFUL. GOE DEL WOULD SEE WHAT CAN BE DONE. IT WILL, TO THE BEST OF ITS ABILITY, SEEK TO EXERCISE A RESTRAINING AND CALMING INFLUENCE. IT WOULD TRY TO MAKE THE MEETING CONSTRUCTIVE AND OBJECTIVE, BUT HE COULD NOT BE SURE THAT IT WILL BE EASY TO DO SO. HE DID NOT KNOW WHETHER OAU FONMINS MEETING WILL MAKE RECOMMENDATIONS TO THE SUMMIT ON OUR EIGHT POINTS, BUT GOE DEL WILL TRY TO URGE DELS BE CONSTRUCTIVE. OSMAN NOTED THAT GOE HAD BEEN RESPONSIBLE AT MAPUTO MEETING FOR URGING OAU MEMBERS TO GOVE THE DIPLOMATIC PROCESS A FAIR TRY, HENCE GOE HAS VESTED INTEREST IN OUR EFFORTS.

8 AMB SIDQI NOTED THAT THE POSITION OF SWAPO IS LIKELY TO BE A DETERMINING FACTOR IN THE ACCEPT-ABILITY OF OUR POINTS. RIAD AGREED AND ASKED IF CONTACT GROUP HAD BEEN IN TOUCH WITH SWAPO. IF NO, IT WILL COMPLICATE MATTERS. IF CONTACT GROUP HAS BEEN IN TOUCH WITH SWAPO, THIS WOULD BE HELPFUL TO GOE EFFORTS. IF SWAPO HAS NOT YET BEEN CONTACTED, HE SUGGESTED THE WESTERN FIVE AMBS IN LIBREVILLE BE INSTRUCTED TO DO SO WITHOUT DELAY. HE NOTED SWAPO IS RECOGNIZED BY THE OAU. FORTUNATELY, THE CANADIAN AMB COULD REPORT THAT THE FIVE WESTERN GOVTS HAVE BRIEFED SWAPO.

9. MEETING ENDED WITH RIAD REITERATING GOE DEL WILL DO WHAT IT CAN.

EILTS
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 CAIRO 10467 02 OF 02 221802Z

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEMARCHE, AMBASSADORS MEETINGS
Control Number: n/a
Copy: SINGLE
Sent Date: 22-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977CAIRO10467
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770223-0317
Format: TEL
From: CAIRO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770632/aaaabbru.tel
Line Count: 318
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: e590e378-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 142381, 77 CAIRO 10340
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 17-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2074602
Secure: OPEN
Status: NATIVE
Subject: DEMARCHE TO GOE ON NAMIBIA
TAGS: PDEV, US, SF, WA, UN
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/e590e378-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009